

Macro Comment China

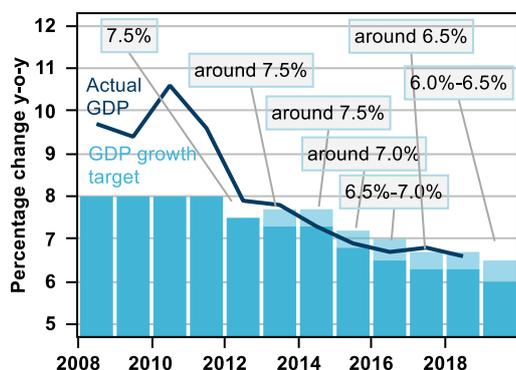
China lowers growth target and eases fiscal policy

By lowering the growth target and at the same time announcing growth stimulus, the authorities clearly acknowledge the current weak stance of the economy. Renewed focus on fiscal instead of monetary policy easing bodes well for the fight against excessive credit.

The official GDP growth target has been lowered to “between 6.0 and 6.5 percent” for 2019 compared to “around 6.5 percent” in 2018. Actual GDP growth was 6.6 percent in 2018. The new target was as usual announced at the convention of the National People’s Congress (NPC), China’s national legislature. The target was likely decided upon at the Economic Work Conference in December, but was published during Premier Li Keqiang’s opening speech at the NPC.

The target has been lowered gradually in recent years (see chart), so the lowering should not have surprised markets. In fact, some might have feared an even lower target or no target at all, which would have been a sign of less need for policy stimulus to the economy. That would most likely had been seen as negative by equity and commodity investors globally, as (policy-driven) Chinese infrastructure and property construction remain an important driver of demand for iron ore and industrial metals. In the longer term, it would be positive for China’s economy if it were to abandon the unhealthy obsession to fulfil the growth targets and instead create room for economic reforms, we believe, but financial markets likely do not have such a long horizon.

Growth target revised down



Source: Macrobond

Fiscal policy easing, particularly in the form of VAT cuts of a noticeable size, was also announced. By doing this and at the same time lowering the growth target, the authorities clearly acknowledge the current growth headwinds. The target for the fiscal deficit has been increased from 2.6 percent of GDP to 2.8 percent (a higher deficit equals fiscal policy easing). This does not sound like a lot but should only be seen as a direction signal. Fiscal stimulus is often financed off balance sheet and/or at the local government level and does not affect the official primary deficit measure. Indeed, infrastructure project investments have already been boosted by local governments’ higher quotas for issuing bonds

Regarding monetary policy, a promise to lower reserve requirements for smaller banks was announced. Targeting monetary policy easing to help smaller companies is appropriate. It is also good that monetary policy is not eased more broadly as that would risk re-inflating the credit bubble that the authorities have put so much effort into reining in. This is also why shifting focus toward fiscal easing makes sense.

In his speech, Li promised to improve the exchange rate mechanism, which is interesting amid the trade war and Trump insisting that China’s currency is unfairly weak. Li also reiterated the promise to keep the currency “generally stable at an adaptive and balanced level”. We continue to interpret this as keeping the effective CNY stable within an undefined interval (see our [Macro Comment China](#)).

We expect to see the first signs of the stimulus-induced rebound in economic growth soon, but it is still too early to call off the slowdown. As premier Li put it in his speech: “China must be fully prepared for a tough economic battle ahead”.

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